# PROTECTOR PROTECTOR

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

#### REGION 1 5 Post Office Square Boston, Massachusetts 02109-3912

## CERTIFIED MAIL RETURN RECEIPT REQUESTED

APR 2 0 2011

Bob Price, President AES Thames, LLC 141 Depot Rd. Montville, CT 06382

RE: Clean Air Act Section 114(a) Information Request regarding AES Thames' Uncasville Co-generation Plant

Dear Mr. Price:

The United States Environmental Protection Agency (EPA) is requiring AES Thames, LLC ("AES" or "the company") to submit certain information regarding the co-generation plant in Uncasville, Connecticut. Pursuant to Section 114(a) of the CAA, 42 U.S.C. § 7414(a), EPA is authorized to require any person who owns and/or operates an emission source or any person who EPA believes may have responsive information to provide information for the purpose of carrying out any provision of the CAA, including the New Source Review (Prevention of Significant Deterioration (PSD) and Non-Attainment New Source Review (NNSR)) permitting program, 42 U.S.C. §§ 7470-7492; 42 U.S.C. §§ 7501-7503. In order for EPA to carry out its PSD and NNSR review, oversight and enforcement authorities under the Act, including 42 U.S.C. § 7477, you are hereby required, pursuant to Section 114(a) of the CAA, to provide responses to the following questions and requests for information regarding the AES Thames cogeneration plant.

You are required to provide responses to the questions in Enclosure 1 within thirty (30) calendar days following receipt of this Information Request. Enclosure 2 includes instructions and definitions to be used for filing your response, and Enclosure 3 contains procedures for declaring any of the information as confidential business information. Your responses should be sent to:

Susan Studlien, Director
Office of Environmental Stewardship
U.S. Environmental Protection Agency, Region 1
5 Post Office Square, Suite 100
Boston, MA 02109-3912
Attn: Air Compliance Clerk, mailcode: OES4-02

If you anticipate being unable to respond fully to this Information Request within the time period specified, you must submit a sworn declaration by a responsible corporate official within twenty (20) calendar days after your receipt of this letter, specifying what information will be provided within the time specified, describing what efforts have been or are being made to obtain other responsive information and providing a detailed schedule of when such other responsive information can be provided. Upon receipt and based upon such declaration, EPA may extend the time in which responsive information must be provided.

Your response to this requested information must be certified by a duly authorized officer or agent of AES by signing the enclosed <u>Statement of Certification</u> (see Enclosure 4) and returning it with your response. All information submitted in response to this Information Request must be certified as true, correct, accurate, and complete by an individual with sufficient knowledge and authority to make such representations on behalf of AES.

A knowing submittal of false information in response to this request may be actionable under Section 113(c)(2) of the CAA, 42 U.S.C. § 7413(c)(2), as well as 18 U.S.C. §§ 1001 and 1341. AES should also be aware that a failure to comply fully with the terms of this request may subject it to an enforcement action under Section 113 of the CAA, 42 U.S.C. § 7413.

This letter in no way affects the obligations of AES to comply with other local, State and Federal laws and regulations. In addition, nothing in this letter shall be construed to be a waiver by EPA of any rights or remedies under the Clean Air Act.

The requirements of this letter are not subject to the Paperwork Reduction Act of 1980, 44 U.S.C. § 3501 et seq.

If you have any questions concerning this matter, please contact Tom McCusker at 617-918-1862 or Tom Olivier, Senior Enforcement Counsel at 617-918-1737.

Sincerely,

Susau Strallier

Susan Studlien, Director

Office of Environmental Stewardship

Enclosures:

Information Request

Instructions and Definitions

Confidential Business Information

Statement of Certification

cc:

Bob Girard, CT DEP

Gregory Fried, USEPA, Mail Code 2242A

# **ENCLOSURE 1 Information Request**

- 1. a) Provide a list of all capital projects for each coal-fired boiler, steam turbine, or generator at the AES Thames co-generation plant which:
  - i. have actual or authorized expenditures of \$250,000 or more; and
  - ii. are projected to commence construction anytime over the next 24 months after the date of this letter.
  - b) The list should include, but is not limited to, the following information:
    - i. the work order number;
    - ii. project description;
    - iii. authorized expenditure;
    - iv. actual and/or projected expenditure;
    - v. date of approval;
    - vi. projected completion date;
    - vii. projected in-service date; and
    - viii. each original equipment manufacturer (OEM), equipment supplier, or contractor that provided engineering, fabrication, and/or installation services for the project.
  - c) The list should include, but is not limited to, the following types of capital projects:
    - i. boiler casing and boiler floor/wall tube replacements;
    - ii. economizer, reheater(s), primary and secondary superheaters, steam drums, and/or primary and secondary air pre-heater replacements;
    - iii. induced draft (ID) fans, forced draft (FD) fans and fan motor replacements;

- iv. condenser, boiler feed pump and/or feed water heater replacements;
- v. flue gas recirculation (FGR) replacements or deactivations;
- vi. pulverizer, exhauster, burner and/or cyclone replacements;
- vii. balanced draft conversion projects;
- viii. turbine rotor and shell replacements, turbine efficiency upgrades, turbine upgrades to increase throttle steam flow and projects designed to make use of under-utilized turbine throttle steam flow;
- ix. low-NO<sub>x</sub> burner (LNB), overfire air, staged combustion, gas or coal reburn installation and modifications/retrofits including any model or size changes made to the burners of any unit, and including changes to the ignitors [i.e., include model and size (in mmBtu/hr)];
- x. scrubber retrofits and/or design change projects;
- xi. any electrostatic precipitator (ESP) or fabric filter retrofits or design changes;
- xii. coal handling system changes to increase feed rate or other changes to coal preparation; and
- xiii. changes made to equipment to accommodate the burning of fuel, other than coal, in each boiler. Such alternative fuels include, but are not limited to oil, petroleum coke, tire derived fuel and biomass.
- 2. For any capital project identified in Question 1, above, that involves the replacement or partial replacement of boiler tubes, boiler walls, burners, economizers, reheaters, pulverizers, superheaters, primary air fans, induced draft fans, steam lines, lower slope, or turbine components, provide a copy of all documents related to and including the following:
  - a. all associated capital appropriation requests and approvals;
  - b. outage reports;
  - total project cost (actual or projected), including all costs incurred by other owners and/or operators;
  - d. the projected completion date;

- e. the date the unit is projected to return to commercial operation following completion of the capital project;
- f. equipment specifications;
- g. cost/benefit analyses;
- h. all alternative options analyses;
- i. a copy of all emissions calculations (actual or projected);
- j. all engineering analyses and/or performance test(s) showing original as-built performance as well as the performance for the period immediately prior to the completion of the project;
- k. all evaluations conducted or planned to verify pre- and post- completion performance of the capital project under any equipment vendor guarantee;
- 1. all work order and work request project completion reports, as applicable, e.g., for associated work to prepare for future projects;
- m. all associated purchase orders;
- n. state whether the capital improvement is associated with a life extension project, capacity increase, efficiency enhancement, or reliability improvement;
- o. documents related to the maximum continuous rating of the boiler, both before and after the project is completed (as applicable or projected for the future), including but not limited to documentation of changes in:
  - i. unit capacity factor;
  - ii. unit availability;
  - iii. boiler heat input;
  - iv. steam flow rate;
  - v. steam temperature;

- vi. steam pressure;
- vii. unit heat rate, Btu/MWh; and
- viii. unit efficiency.
- p. any risk analysis conducted by AES or third party on its behalf, including but not limited to, average failures per year, average lost time per year, lost energy per event and consequence of failure related to the component/section of the boiler that is going to be replaced or redesigned as part of the project; and
- q. all engineering analyses, correspondence, memoranda, telephone discussion summaries and any other communication, including but not limited to Board of Directors reports, meeting minutes, and annual reports, that describe the benefits, provide justification for, or otherwise explain the nature, extent, cost and frequency of each capital project. This request includes all communications both before (and after, if applicable) the capital project was undertaken.
- 3. Provide copies of the summary results pages of all stack tests for particulate matter (PM, PM<sub>10</sub>, PM<sub>2.5</sub>), sulfur dioxide (SO<sub>2</sub>), sulfuric acid mist (SO<sub>3</sub>/H<sub>2</sub>SO<sub>4</sub>), and nitrogen oxides (NO<sub>x</sub>) for the period January 1, 2008, to present for all currently active coal-fired generating units at the AES Thames co-generation plant. You may exclude the summary result for any SO<sub>2</sub> and NO<sub>x</sub> performance tests used to certify or quality assure continuous emissions monitors (CEMs) for Acid Rain.

# **ENCLOSURE 2 Information Request**

#### **INSTRUCTIONS**

- 1. Provide a separate narrative response to each question and subpart of a question set forth in the Information Request.
- 2. Precede each answer with the number of the question to which it corresponds and at the end of each answer identify the person(s) that provided information that was used or considered in responding to that question, as well as each person that was consulted in the preparation of that response.
- 3. Indicate on each document produced in response to this Information Request, or in some other reasonable manner, the number of the question to which it corresponds.
- 4. When a response is provided in the form of a number, specify the units of measure of the number in a precise manner.
- 5. Where documents or information necessary for a response are neither in your possession nor available to you, indicate in your response why such documents or information is not available or in your possession and identify any source that either possesses or is likely to possess such information.

#### **DEFINITIONS**

All terms used in this Information Request will have their ordinary meaning unless such terms are defined in the Act, 42 U.S.C. § 7401, 40 C.F.R. Part 52 (which incorporates the federally-approved Stated Implementation Plan), or other Clean Air Act implementing regulations. Reference is made to the EPA regulatory provisions only; however, you should apply the applicable federally-approved state provisions when appropriate. Definitional clarification is specified below.

1. The terms "document" and "documents" shall mean any object that records, stores, or presents information, and includes writings, memoranda, records, or information of any kind, formal or informal, whether wholly or partially handwritten or typed, whether in computer format, memory, or storage device, or in hardcopy, including any form or format of these. If in computer format or memory, each such document shall be provided in translation to a form useable and readable by EPA, with all necessary documentation and support. All documents in hard copy should also include attachments to or enclosures with any document.

- 2. The term "capital appropriation requests" shall mean the documents used by AES Thames co-generation plant personnel that serve the purpose of describing capital projects for equipment and process changes when seeking management approval for a planned expenditure at the station. These documents are also known as capital improvement requests, authorizations for expenditure, work order records, or other similar names.
- 3. "Capital projects" means a monetary expenditure on depreciable equipment, including any costs to design, engineer, transport, and install said equipment. Capital projects shall include, but are not limited to, replacement of coal-fired boiler components, steam turbines, and air pollution controls. For purposes of this information request only, capital projects shall mean only those projects whose actual or estimated cost (whichever is greater) is at least \$100,000.
- 4. "Begin actual construction" shall have the same meaning as defined in EPA's PSD regulations, 40 C.F.R. § 52.21(b)(11).
- 5. The term "steam generating unit" shall have the same meaning as defined at 40 C.F.R. § 60.41(b).
- 6. The term "coal-fired boiler" or "unit" shall mean all equipment used for the purpose of generating electricity including but not limited to coal handling facilities, boilers, ductwork, stacks, turbines, generators, and all ancillary equipment.
- 7. The term "PSD/NSR" shall mean the Prevention of Significant Deterioration and the New Source Review preconstruction permitting programs established at 40 C.F.R. 51 and 52 and any respective program established under a state implementation plan.
- The term "performance" shall mean capability of the coal-fired boiler to burn greater amounts of coal on an hourly or annual basis, improve availability, or achieve higher efficiency.
- 9. The term "NSPS" shall mean the Standards of Performance for New Stationary Sources promulgated at 40 C.F.R. Part 60.
- 10. The term "Mw-hr" or "MWh" shall mean megawatt hours of electrical energy.
- 11. The term "Kw-hr" shall mean kilowatt hours of electrical energy.
- 12. The term "Btu" shall mean the British Thermal Unit of heat.

13. The terms "you," "AES," "AES Thames" or "AES Thames, LLC" shall mean the addressee of this Information Request, the addressee's officers, partners, managers, employees, contractors, trustees, successors, predecessors, assigns, and agents.

#### **ENCLOSURE 3**

### CONFIDENTIAL BUSINESS INFORMATION

You may assert a business confidentiality claim covering all or part of the information you provide in response to this information request for any business information entitled to confidential treatment under Section 114(c) of the Clean Air Act (the Act), 42 U.S.C. § 7414, and 40 C.F.R. Part 2, subpart B. Under Section 114(c) of the Act, you are entitled to confidential treatment of information that would divulge methods or processes entitled to protection as trade secrets. Under 40 C.F.R. Part 2, subpart B, business confidentiality means "the concept of trade secrecy and other related legal concepts which give (or may give) a business the right to preserve the confidentiality of business information and to limit its use or disclosure by others in order that the business may obtain or retain business advantages it derives from its rights in the information." See 40 C.F.R. § 2.201(e).

The criteria EPA will use in determining whether material you claim as business confidential is entitled to confidential treatment are set forth at 40 C.F.R. §§ 2.208 and 2.301. These regulations provide, among other things, that you must satisfactorily show that: (1) the information is within the scope of business confidentiality as defined at 40 C.F.R. § 2.201(e), (2) that you have taken reasonable measures to protect the confidentiality of the information and that you intend to continue to do so, (3) the information is not and has not been reasonably obtainable by legitimate means without your consent, and (4) the disclosure of the information is likely to cause substantial harm to your business' competitive edge. See 40 C.F.R. § 2.208 (a)-(d). Emission data, as defined at 40 C.F.R. § 2.301(a)(2), is expressly not entitled to confidential treatment under 40 C.F.R. Part 2, subpart B. See 42 U.S.C. § 7414(c); 40 C.F.R. § 2.301(e).

Information covered by a claim of business confidentiality will be disclosed by EPA only to the extent, and by means of the procedures, set forth in Section 114(c) of the Act and 40 C.F.R. Part 2, subpart B. EPA will construe your failure to furnish a business confidentiality claim with your response to this information request as a waiver of that claim, and the information may be made available to the public without further notice to you.

To assert a business confidentiality claim, you must place on (or attach to) all information you desire to assert as business confidential either a cover sheet, stamped or typed legend, or other suitable form of notice employing language such as "trade secret," "proprietary," or "company confidential" at the time you submit your response to this information request. Allegedly confidential portions of otherwise non-confidential documents should be clearly identified, and may be submitted separately to facilitate identification and handling by EPA. You should indicate if you desire confidential treatment only until a certain date or until the occurrence of a certain event.

In addition, EPA is providing you notice that if you assert a claim of business confidentiality for information you provide in response to this information request, EPA will determine whether such information is entitled to confidential treatment, pursuant to 40 C.F.R. Part 2, subpart B. Accordingly, after EPA's receipt of your business confidentiality claim, you will receive a letter inviting your comments on the following questions:

- 1. What specific portions of the information are alleged to be entitled to confidential treatment? Specify by page, paragraph, and sentence when identifying the information subject to your claim.
- 2. For what period of time do you request that the information be maintained as confidential, e.g., until a certain date, until the occurrence of a specified event, or permanently? If the occurrence of a specific event will eliminate the need for confidentiality, specify that event. Additionally, explain why the information should be protected for the time period you have specified.
- 3. What measures have you taken to protect the information claimed as confidential from undesired disclosure? Have you disclosed the information to anyone other than a governmental body or someone who is bound by an agreement not to disclose the information further? If so, why should the information still be considered confidential?
- 4. Is the information contained in any publicly available material such as the Internet, publicly available databases, promotional publications, annual reports, or articles? Is there any means by which a member of the public could obtain access to the information? Is the information of a kind that you would customarily not release to the public?
- 5. Has any governmental body made a determination as to the confidentiality of the information? If so, please attach a copy of the determination.
- 6. For each category of information claimed as confidential, explain with specificity whether disclosure of the information is likely to result in substantial harm to your competitive position. Explain the specific nature of those harmful effects, why they should be viewed as substantial, and the causal relationship between disclosure and such harmful effects. How could your competitors make use of this information to your detriment?
- 7. Is there any other explanation you deem relevant to EPA's determination of your business confidentiality claim that is not covered in the preceding questions? If so, you may provide such additional explanation.
- 8. <u>See</u> 40 C.F.R. § 2.204(e)(4). When you receive such a letter, you must provide EPA with a written response within the number of days set forth in the letter. EPA will construe

your failure to furnish timely comments as a waiver of your confidentiality claim, consistent with 40 C.F.R. § 2.204(e)(1).

## **ENCLOSURE 4**

## STATEMENT OF CERTIFICATION

| I certify under per  | nalty of law that I have personally examined and am familiar with the |
|--|---|
| information submitted in this document and all attachments submitted in response to EPA's      |   |
| Information Request dated Based on my inquiry of those individuals                             |   |
| immediately responsible for obtaining the information, I believe that the information is true, |   |
| accurate, and complete. I am aware that there are significant penalties for submitting false   |   |
| information, including the possibility of fine or imprisonment.                                |   |
|  |   |
|  |   |
|  | (Signature)   |
|  |   |
|  |   |
|  | (Title)   |
|  |   |
| (Date)   |   |